# Wolverhampton City Council: Joint Health and Wellbeing Board (JHWBB)

Title of report:	Integrated Commissioning Plan 2013 to 2016	
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Date:	29 April 2013	

#### 1. Purpose of report

- 1.1. This report seeks to advise the JHWBB progress against the requirement to develop and submit an Integrated Commissioning Plan (ICP) to the local Area Team (AT (NHS England) as mandated by the Department of Health.
- 1.2. Share a copy of the Executive Summary of the ICP with the members of the JHWBB

#### 2. Recommendation

The JHWBB is requested to:

- 2.1. Note the progress against the requirement
- 2.2 Approve the draft Executive Summary (attached). Please note, the full plan will be available to download from the CCG website.

#### 3. Detail

- 3.1. WCCG engaged an Interim resource in the form of Stuart Brown to support the development of the Whole System Plan and the Integrated Commissioning Plan (ICP), Stuart will complete his assignment with the CCG on Friday 2<sup>nd</sup> of May 2013 as planned
- 3.2. WCCCG along with all other CCGs is required to develop an ICP that describes
  - 3.2.1. Our strategic objectives;
  - 3.2.2. Identifies three Local Priorities that WCCCG will focus on in 2013/14;
  - 3.2.3. Commissioning intentions;
  - 3.2.4. Contractual arrangements;
  - 3.2.5. Details our stakeholder engagement intentions and methodology (including Patients, the wider general Public, the local authority, Providers and member practices;
  - 3.2.6. Requires us to describe how we will deliver against key areas of the NHS Outcomes Framework contained in the NHS England "Everyone Counts" planning quidance;

- 3.2.7. Describe the financial planning intentions and assumptions that describe the CCG's expenditure plans and the activity baseline and identify any non-recurrent spending plans.
- 3.2.8. Identify any risks associated with the Financial profile of WCCG;
- 3.3. LAT The Draft ICP has been reviewed by the local AT and we have incorporated their comments and suggestions in the current version of the ICP – DRAFT V0.8;
- 3.4. The ICP will be going to the CCG Governing Body for sign off/approval on 14/05/2013.

#### 4. Key Risks

- 4.1. Loss of dedicated resource to complete the WSP, i.e. loss of continuity
- 4.2..Changes in the published timeline from NHS CB i.e. they accelerate the schedule.



# Integrated Commissioning Plan 2013 to 2016

'Right care in the Right place at the Right time'

**Executive Summary** 

# Structure of the main document

F	orward and Executive Summary
	Introduction
9	Strategy
	Context
T	he Case for Change
Н	lealth and Wellbeing
	Quality and Performance
С	communications and Engagement
	Delivery methodology and QIPP
	Governance
	Commissioning
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R	tisk
N	ext steps & Conclusions

# Change history

Version	Reason/Summary of	Date	Author
	Changes		
V0.8	Incorporate changes from Les	23/04/13	Stuart A Brown
	Williams - Director of Operations		
	and Delivery BS&BC NHS England		
	Incorporate changes from Alison Taylor - Finance Director BS&BC NHS England	23/04/13	Stuart A Brown
	Restructuring of the Sections	23/04/13	Stuart A Brown

# Document approvals - this document requires the following approvals

Name	Title	Version and Date
Dan DeRosa	Chair WCCG	April 23rd V0.8
Helen Hibbs	Chief Officer WCCG	April 23rd V0.8
Richard Young	Director of Commissioning, Strategy & Solutions	April 23rd V0.8
Claire Skidmore	Chief Financial Officer WCCG	April 23rd V0.8

### Distribution

Name	Title	Date of issue	Version
All members	The Governing Body	23/04/2013	V0.8

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# **Foreword**

Wolverhampton Clinical commissioning group has been tasked with the job of driving forward the health agenda in Wolverhampton. As the commissioners we procure services on behalf of our population. We are acutely aware of the challenges that are before us. The population of Wolverhampton consists of a vibrant multicultural mix of people who add tremendous value to our society. Alongside this there are very high levels of people living with long term illness, significant deprivation and unemployment.

Wolverhampton Clinical Commissioning Group (WCCG) is committed to improving the health and wellbeing of our population reducing health inequalities with regard to mortality rates but also with regard to quality of life whilst living with long term conditions

We will achieve this by commissioning the highest quality evidence based services, placing patients at the centre of our decision making and deliver this through the newly established model of clinically led commissioning. This model will bring about real differences for the health of our population and their experience of services.

This Integrated Commissioning Plan (ICP) describes the approach we will take to achieve our vision of meeting the health needs of the residents of Wolverhampton, whilst recognising that we are working with a number of challenges. These challenges include the high level of socio-economic deprivation, the elevated incidence of long-term illness and the extent of health inequalities within the City. In addition, the ICP acknowledges that services must be of the highest quality, sustainable and affordable in the context of increasing demand and in a period of financial restraint

We have to deliver transformational change in order to realise an efficient and effective health care system in Wolverhampton, which is both affordable and provides the highest service standards, which our population rightly expects and deserves. Our programme of change will be led by clinicians who have a clear understanding of patient needs and of the challenges we are all facing, operating in collaboration with our stakeholders (e.g. patients, practices, voluntary organisations, The Royal Wolverhampton Trust, The Black Country NHS Foundation Trust, Wolverhampton City Council etc.) and is deliberately flexible in order respond to emerging priorities.

WCCG will work with its providers to ensure that we have the best possible services for the local population. This cannot be achieved without modernisation of services and delivery of quality and productivity objectives which allow us to save

Document identifier - WCCG\_ICP\_V0.8\_April 23rd 2013 Document status - FINAL DRAFT Document owner - Stuart A Brown resource in some areas and redirect it to other areas where it is needed for innovative new services WCCG have a number of strong plans to ensure delivery of our objectives including robust financial management, an excellent communication and engagement plan and plans to improve the commissioned services including both hospital provided and primary care services our commissioning decisions will be shaped by the views of our patients and the public and effective engagement will be a central factor within our new ways of working.

This Integrated commissioning plan is a living document which will develop as our work develops .We look forward to the challenges ahead and to working with all our stakeholders and partners

Dr Helen Hibbs Dr Dan DeRosa

CCG Chief Officer CCG Chair

# 1.Executive Summary

#### 1.1.About us

Wolverhampton Clinical Commissioning Group (WCCG) is a relatively new organisation formed in March 2012 from the amalgamation of two discrete clinical commissioning groups. Every practice in the City is aligned with the clinical commissioning group and this provides us with the optimal environment to work with our patients to improve outcomes by commissioning high quality, evidence based services. This will be achieved by focussing on health needs, outcomes, sustainability and building effective care pathways. Our task is challenging, Wolverhampton ranks amongst the 25 most deprived areas in England. Wolverhampton has a:

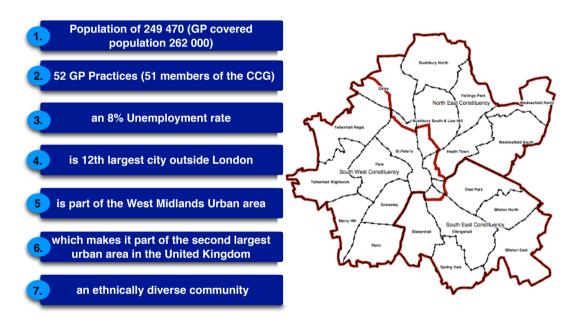


Figure 1 - About Wolverhampton

WCCG's funding allocation is based on a population of approximately 236 000 (although the most recent census estimated our population at approximately 250 000 and our GP responsible population indicates a figure closer to 262 000). Wolverhampton is a relatively compact geographical area so wards are in general quite densely populated. The CCG was authorised at the end of March with conditions, which we are currently addressing.

Although many of the staff at WCCG are new the team is vibrant, dynamic and ambitious with a "can do" approach to commissioning health care services for our residents.

Document identifier - WCCG\_ICP\_V0.8\_April 23rd 2013 Document status - FINAL DRAFT Document owner - Stuart A Brown As mentioned Wolverhampton has high levels of deprivation (source - the Index of Multiple Deprivation 2010 (IMD2010) and high levels of health inequalities. The following spine chart describes how Wolverhampton ranks against the cluster area and against the rest of England for some of the key outcome indicators:

#### NHS Wolverhampton CCG Summary spine chart

The chart below shows the distribution of the CCGs on each indicator in terms of ranks. This CCG is shown as a red diamond. The yellow box shows the interquartile range and median of CCGs in the same ONS cluster as this CCG. The dotted blue line is the England median. Each indicator has been orientated so that better outcomes are towards the right (light blue).

This CCG is in the Cities & Services cluster

Outcome Indicator	CCG and cluster distribution
1a. Potential years of life lost (PYLL) from causes considered amenable to healthcare	• •
1.1 Under 75 mortality rate from cardiovascular disease	•
1.2 Under 75 mortality rate from respiratory disease	
1.3 (proxy indicator) Emergency admissions for alcohol related liver disease	•
1.4 Under 75 mortality rate from cancer	•
Health related quality of life for people with long term conditions	•
2.1 Proportion of people feeling supported to manage their condition	
2.3i Unplanned hospitalisation for chronic ambulatory sensitive conditions (adults)	
2.3a Unplanned hospitalisation for asthma, diabetes and epilepsy in under 19's	• •
3a Emergency admissions for acute conditions that should not usually require hospital admission	•
3b Emergency readmissions within 30 days of discharge from hospital	
3.1i Patient reported outcome measures for elective procedures - hip replacement	•
3.1ii Patient reported outcome measures for elective procedures - knee replacement	•
3.1iii Patient reported outcome measures for elective procedures - groin hernia	
3.2 Emergency admissions for children with lower respiratory tract infections	•
4ai - Patient experience of GP services	
4aii Patient experience of GP out of hours services	•
4aiii Patient experience of NHS dental services	•
5.2i Incidence of Healthcare associated infection (HCAI) MRSA	<b>→</b>
5.2i Incidence of Healthcare associated infection (HCAI) C Difficile	•
	Worse Better

Fig 2 - Wolverhampton Health Profile

Wolverhampton also rates poorly in seven out of the twenty QOF disease prevalence indicators, including but not limited to: Hypertension, Heart failure, Diabetes, Epilepsy and Adult Obesity.

# 1.2. Strategic priorities

As part of our planning activities we have consulted widely and carefully examined the evidence documented in the JSNA and that supplied by NHS England, Public Health England and our GP's and providers. The results of that consultation and the analysis has identified three key health areas that the CCG needs to focus on during the 2013/14 financial year.



Figure 3 - Local priorities for 2013/14

WCCG will also focus resources in other areas that we have identified as being priorities for Wolverhampton such as COPD and alcohol abuse. We will work closely and collaboratively with our providers and the local authority to deliver the desired outcomes - which are **Right care** in the **Right place** at the **Right time**.

# 1.3. Communication and engagement - the patient voice

WCCG had developed a comprehensive communications and engagement framework and toolkit which we have implemented with the sole purpose of capturing, analysing and acting on what our patients, public, GP's and providers tell us is good, bad or indifferent about the health care services we are providing. Patients and the Public voice will be at the centre of all our commissioning activity in a tangible and visible way.

The framework and the way in which we have used it to date and some of the resultant feedback we have received so far is described in greater detail in the main body of this document in section 8.

We have worked very closely with our member practices to ensure that we get significant clinical engagement and input. We are determined to provide the **Right** care in the **Right place** at the **Right time**.

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# 1.4. Quality and Safety

WCCG has carefully examined the Francis report and the recommendations made within it. As a commissioner we will ensure that we support our providers in the implementation of all the relevant recommendations. We will work closely with both our providers, Wolverhampton City Council and the CQC to ensure that we provide safe and accessible health care provision across Wolverhampton - **Right care** in the **Right place** at the **Right time**. We will hold our providers to account for any lapses in acceptable quality standards.

#### 1.5.Finance

WCCG has structured the organisation based on a "lean" model in order to meet the £25/head running cost guidance by which all CCG's have to abide.

WCCG has a record of strong financial performance :

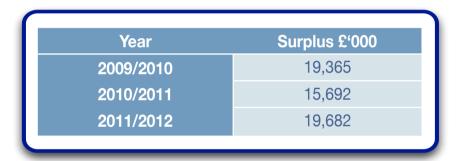


Figure 4 - Historical financial performance

2012/13 was the final year for the PCT and its strong financial position continued. Current forecasts indicate that the PCT will close with a surplus in the region of £15.3m. A considerable amount of work was done in-year to identify the split of the PCT's budgets to its successor organisations and monthly reporting has been arranged so that the emerging CCG can review its own financial position.

## 1.6. Providers and provider development

WCCG commissions the bulk of services from two key providers - Royal Wolverhampton Trust (RWT and The Black Country Partnership NHS Foundation Trust (BCP)

With our stated aim of **Right care** in the **Right place** at the **Right time** we will work with providers to ensure that we are able to deliver real transformational change to our health care system. Change that realises genuine benefits in terms of improved outcomes, improved patient experience, financial efficiencies and clinically led commissioning.

Document identifier - WCCG\_ICP\_V0.8\_April 23rd 2013 Document status - FINAL DRAFT Document owner - Stuart A Brown We are pro-actively supporting RWT's application for Foundation Trust status and we are confident that they will achieve FT status in a reasonable timescale.

## 1.7. Commissioning intentions

Although we commission the majority of services from RWT and BCP we also commission other providers. This is described in the table below (Fig 5)

Wolverhampton CCG LTFM Baseline Values	Recurrent	Non-Recurrent	Total
2012/14 LTFM	£000s		
Acute Non-Foundation Trust	151,286	631	151,917
Acute Non Foundation Trusts	10,538	0	10,538
Non Acute Foundation Trusts	25,977	750	26,727
Non Acute Non Foundation Trusts	35,507	0	35,507
SSCT Adjustment	-21,026	0	-21026
Other	14,681	0	14,681
	216,964	1,381	218,345
Highlights			
Royal Wolverhampton Hospitals (Acute)	147,150	631	147,781
Royal Wolverhampton Hospitals (Community)	34,888	0	34,888
Black Country Partnership	12,755	0	12,755
Black Country Partnership MH Pool	13,508	0	13,508
	208,302	631	208,933

Fig 5 - CCG Commissioning allocations (LTFM)

How we distribute our funding allocations and what we commission where will support our ability to deliver the **Right care** in the **Right place** at the **Right time**.

# 1.8. Specialised commissioning

WCCG has committed £20.473m from its CCG allocation to fund the movement of additional services (nationally mandated) from the PCT to NHS England's Commissioning portfolio. The CCG is liaising with the local Area Team, specifically the Specialised Services Commissioning Team (SSCT) at NHS England, and its local provider The Royal Wolverhampton Hospitals NHST to finalise the position

## 1.9. Health and Wellbeing Board

The Health and Social Care Act challenges local authorities and the local NHS to work collaboratively to address the "big picture" of health, this includes working together to reduce health inequalities by tackling the wider determinants of health

Document identifier - WCCG ICP V0.8 April 23rd 2013

Document status - FINAL DRAFT

Document owner - Stuart A Brown

together rather than work in silo's dealing mainly with the symptoms of poor health and inequality instead of trying to eradicate the root causes such as poor housing, high levels of unemployment, crime and disorder, etc.

WCCG has a strong presence on the Health and Wellbeing Board and is an active participant in the development and implementation of the strategy and initiatives emanating from the HWBB.

#### 1.10.QIPP

The QIPP agenda will be delivered using the programme management approach that we have described in greater detail in section 8.1

In September 2012, WCCG comprehensively risk assessed<sup>1</sup> its QIPP Programme and aligned it to its Development and Delivery Groups.

The CCG has some risk associated with its QIPP schemes. If schemes do not deliver the level of recurrent savings described above this will jeopardise the financial position of the organisation. If the target outturn position looks likely not to be achieved, the Governing Body would be required to seriously consider delaying or stopping planned work in order to avoid pressure on the financial position. This would not be a tenable position and therefore the organisation gives a significant importance to the QIPP programme as this is the vehicle through which service is transformed.

The CCG does not treat the management of QIPP savings as an annual event; rather, the DDGs are continuously looking for opportunities to deliver new projects. Therefore, if slippage occurs in the 13/14 schemes, there will be other schemes to bring forward from future plans to close the shortfall in the planned savings.

#### 3 Year QIPP Forecast:

2013/14	2014/15	2015/16
£6.5M	£6M	£6M

<sup>&</sup>lt;sup>1</sup> Risk reviews are now also carried out monthly at the DDG meetings Document identifier - WCCG\_ICP\_V0.8\_April 23rd 2013 Document status - FINAL DRAFT Document owner - Stuart A Brown